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C O N F I D E N T I A L SECTION 1 OF 4 USNATO 5831

E.O. 11652: GDS
TAGS: MILI, PFOR, MPOL, NATO
SUBJ: INTERNATIONAL STAFF PAPER ON NEW INITIATIVES IN
STANDARDIZATION AND ARMAMENTS PROCUREMENTS

REF: USNATO 5772 DTG 231511Z OCT 75

1. ASYG TUCKER (DEFENSE SUPPORT) HAS CIRCULATED A PAPER (AC/259-D/467 OF OCT 21, 1975) ENTITLED "NEW INITIATIVES IN STANDARDIZATION AND ARMAMENTS PROCUREMENTS" FOR CONSIDERATION BY THE CNAD AT ITS MEETINGS DURING WEEK OF OCT 27, 1975. THE PAPER DRAWS TOGETHER A VARIETY OF STANDARDIZATION AND ARMAMENTS EFFORTS AND OUTLINES POSSIBLE PREPARATIONS FOR MAJOR MINISTERIAL ACTIONS IN MAY 1976 WHICH, IN TUCKER'S VIEW, SHOULD INCLUDE "FIRM AGREEMENTS ON PRINCIPLES, POLICIES, INSTITUTIONS, PROCEDURES AND SPECIFIC ACTIONS ADEAUATE TO THE SERIOUSNESS OF THE ISSUE". THE PAPER ALSO DISCUSSES THE POSSIBLE ESTABLISHMENT OF AN AD HOC COMMITTEE UNDER THE COUNCIL TO DEAL WITH THESE ISSUES OVER THE COMING MONTHS (REFTEL REPORTS CURRENT STATUS OF THIS COMMITTEE).

2. WE BELIEVE THIS PAPER WILL BE OF USE TO WASHINGTON AGENCIES INVOLVED IN THE US STANDARDIZATION INITIATIVE AND WE TRANSMIT IT BELOW: BEGIN TEXT:

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CONFERENCE OF NATIONAL ARMAMENTS DIRECTORS
NEW INITIATIVES IN STANDARDIZATION AND ARMAMENTS PROCUREMENTS
MEMORANDUM BY THE ASSISTANT SECRETARY GENERAL
FOR DEFENCE SUPPORT

INTRODUCTION

I AM PLEASED TO OBSERVE THAT THE SUBJECT OF NATO ARMAMENTS HAS ATTRACTED A GREAT DEAL OF ATTENTION IN THE PAST YEAR. THE CNAD HAS OFTEN GONE ON RECORD AS SAYING THAT "POLITICAL WILL" IS NEEDED TO MAKE MAJOR IMPROVEMENTS IN THE EFFICIENCY OF OUR AGGREGATE ARMAMENTS PROGRAMME, AND THAT THE ECONOMIC AS WELL AS THE MILITARY AND TECHNICAL ASPECTS OF ARMAMENTS RESEARCH, DEVELOPMENT, PRODUCTION AND SUPPORT MUST BE ADDRESSED. I BELIEVE WIDESPREAD ATTENTION IN THE PRESS, PARLIAMENTS AND ADMINISTRATIONS IS A PREREQUISITE TO THE EMERGENCE OF "POLITICAL WILL", AND IS A HARBINGER OF THE DETERMINATION TO TREAT ALL ASPECTS OF THIS CRITICAL SUBJECT IN ORDER TO MAKE SUFFICIENT PROGRESS. THE ATTENTION SHOULD THEREFORE BE WELCOMED. AT THE SAME TIME, IT MUST BE CHANNELLED INTO CONSTRUCTIVE ACTIONS.

2. THERE SEEMS TO BE GENERAL AGREEMENT ON AN OBJECTIVE: TO IMPROVE THE WAY ARMAMENTS PROCUREMENT IS PLANNED AND CONDUCTED, IN ORDER TO ASSURE ADEQUATE EFFECTIVENESS AND INTEROPERABILITY FOR OUR FORCES IN THE FUTURE, TO MAKE EFFICIENT AND ECONOMICAL USE OF THE TECHNOLOGICAL, PRODUCTION AND LOGISTIC RESOURCES OF THE ALLIANCE, AND AT THE SAME TIME TO ASSURE THAT BOTH THE BURDENS AND THE BENEFITS OF ARMAMENTS PROCUREMENT ARE EQUITABLY SHARED BY ALL MEMBERS WHO ARE WILLING AND ABLE TO PARTICIPATE.

3. THERE SEEMS TO BE GENERAL RECOGNITION THAT AN UNCO-ORDINATED PRLIFERATION OF WEAPON TYPES IN NATO INVENTORIES IN PAST YEARS HAS INHIBITED JOINT OPERATIONS AND MUTUAL SUPPORT, AND HAS TENDED TO DISSIPATE RESOURCES IN EQUIVALENT DEVELOPEMENTS, FRAGMENTED PRODUCTION AND REPLICATED LOGISTICS, THUS ALLOWING NATO'S TECHNOLOGICAL LEAD OVER THE WARSAW PACT TO BE NARROWED, AND REDUCING THE QUANTITIES OF EQUIPMENT WHICH CAN BE PROCURED TO MODERNIZE NATO FORCES.

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4. THERE SEEMS, AS YET, TO BE LESS RECOGNITION OF THE PROGRESS WHICH HAS BEEN MADE IN THE CNAD, THE ARMAMENTS GROUPS, AND IN BILATERAL AND MULTILATERAL AGREEMENTS TOWARDS HALTING FURTHER PROLIFERATION, HARMONIZING REQUIREMENTS AND CO-ORDINATING DEVELOPMENTS FOR NEXT GENERATION SYSTEMS, AND TOWARDS THRASHING OUT THE COMMON UNDERSTANDING OF THE MILITARY MISSIONS TO BE PERFORMED IN THE NEXT DECADE, THE NECESSARY CONCEPTS, THE CHARACTER AND THE MIX OF WEAPON SYSTEMS REQUIRED FOR THE ADEQUAGE PERFORMANCE OF THESE MISSIONS, AND THE PRIORITIES FOR THESE SYSTEMS. THIS COMMON UNDERSTANDING IS THE ESSENTIAL FOUNDATION FOR MORE EFFECTIVE CO-ORDINATED ARMAMENS PLANNING. A REALISTIC VIEW OF THE ACCOMPLISHMENTS AND PROSPECTS OF OUR CURRENT EFFORTS IS AN IMPORTANT STARTING

POINT FOR PLANNING NEW APPROACHES OR INSTITUTIONS.

NEW INITIATIVES

5. IT IS CLEAR THAT AGREEMENT ON COMMON ARMAMENTS MUST BE NATO-WIDE. AT THE SAME TIME THERE HAS BEEN A GROWING TENDENCY TO DISCUSS THE NECESSARY EVOLUTION OF PROCUREMENT POLICY IN TERMS OF RATIONALIZATION OF THE EUROPEAN BASE, AND NEW RELATIONSHIPS BETWEEN EUROPE AND NORTH AMERICA. IN THIS CONTEXT, A NUMBER OF INITIATIVES HAVE APPEARED IN THE PAST YEAR.

6. IN THE US CONGRESS, THE NUNN AMENDMENT IN 1974 CALLED FOR REGULAR REPORTS FROM THE SECRETARY OF DEFENCE ON PROGRESS IN STANDARDIZATION IN NATO, AND THE CULVER-NUNN AMENDMENT OF 1975 REQUIRES THE SECRETARY OF DEFENCE TO MAKE EVERY EFFORT TO ENSURE THAT THE EQUIPMENT SUPPLIED TO US FORCES EARMARKED FOR NATO SHALL BE COMMON OR INTEROPERABLE WITH ALLIED EQUIPMENT, AND TO REPORT TO CONGRESS WHEN COMPLIANCE WITH THIS POLICY IS NOT POSSIBLE.

7. IN HIS FIRST NATO STANDARDIZATION REPORT TO CONGRESS, SECRETARY SCHLESINGER:

- IDENTIFIED INCREASED STANDARDIZATION AS ONE OF THE PRINCIPLE MEANS OF ENHANCING MILITARY EFFECTIVENESS;
- SET AS A DUAL OBJECTIVE US AND EUROPEAN TECHNOLOGICAL AND INDUSTRIAL STRENGTH;
- FAVOURED INTERDEPENDENT PROGRAMMES (ONE NATION PER CONFIDENTIAL

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DEVELOPMENT) OVER CO-OPERATIVE PROGRAMMES (SEVERAL NATIONS PER DEVELOPMENT):

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- EMPHASIZED MUTUAL PLANNING OF R&D;
- RECOGNIZED NEED FOR US TO USE SIGNIFICANT QUANTITIES OF MILITARY EQUIPMENT OF EUROPEAN DESIGN;
- RECOGNIZED NEED FOR GREATER INDUSTRIAL COLLABORATION, WITH CO-PRODUCTION AND OFFSETS, TO ENABLE ALLIES TO USE FUTURE US DESIGNS.
- CITED MANY PROBLEMS TO BE OVERCOME (LARGE NUMBER OF COUNTRIES AND CANDIDATE PROGRAMMES: DIFFERING DOCTRINES AND TIMESCALES: POLITICAL PROBLEMS; TRADE BALANCE EFFECTS; UNACCEPTABILITY OF FOREIGN DEPENDENCE FOR CRITICAL ITEMS; IMPACTS ON DOMESTIC R&D, INDUSTRIAL BASE AND EMPLOYMENT; DIFFICULTY OF THE MECHANICS OF LICENCING, MARKETING, PRODUCTION AND OF SALES TO THIRD COUNTRIES: CURRENT DOMINANT POSITION OF THE US).
- ASSERTED DECISION TO CO-OPERATE IS NOT PURELY A DEFENCE MATTER, BUT NEEDS SUPPORT AND AGREEMENT OF OTHER MAJOR BRANCHES OF EACH GOVERNMENT;
- FAILURE TO ACHIEVE SUFFICIENT PROGRESS HAS RESULTED FROM INSUFFICIENT CENTRAL FOCUS OR HIGH LEVEL ATTENTION AND CONTROL.

8. AT THE DEFENCE MINISTERS MEETING IN MAY 1975, MINISTER MASON, SPEAKING FOR THE EUROGROUP, INDICATED THAT THAT GROUP HAD UNDERWAY AN INTENSIVE EFFORT TO PREPARE CONFIDENTIAL

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PROPOSALS FOR INCREASING THE FLOW OF PROCUREMENT TRAFFIC BOTH WAYS ON THE "TWO-WAY STREET" BETWEEN EUROPE AND NORTH AMERICA, IN ORDER TO FACILITATE MORE EXTENSIVE COMMON PROCUREMENTS BY REDUCING THEIR IMBALANCING EFFECTS ON FOREIGN TRADE ACCOUNTS. IT IS MY UNDERSTANDING THAT THESE PROPOSALS WILL BE MADE TO NATO IN NOVEMBER SO THAT NATO MAY CONSIDER ANY MODIFICATION OR EXTENSION WHICH MIGHT BE APPROPRIATE TO COVER THE INTERESTS AND RESOURCES OF THE NATO COUNTRIES NOT REPRESENTED IN THE EUROGROUP, AND SO THAT NATO MAY PROVIDE A FORUM IN WHICH AGREEMENTS MAY BE REACHED REGARDING THESE PROPOSALS. THE EUROGROUP HAS ALSO BEEN CONSIDERING THE DESIRABILITY OF ESTABLISHING SOME KIND OF EUROPEAN PROCUREMENT AGENCY. THEY MAY THEREFORE HAVE RECOMMENDATIONS TO MAKE REGARDING INSTITUTIONS AND PROCEDURES AS WELL AS PROGRAMMES.

9. ON 23RD OCTOBER OF THIS YEAR THE MILITARY COMMITTEE (AT 15) WILL CONSIDER A STAFF PROPOSAL PUT FORWARD BY THE CHAIRMAN, WHOSE PURPOSE IS TO PROVIDE FOR A MORE COMPREHENSIVE, SYSTEMATIC AND EFFECTIVE MILITARY INPUT INTO NATO STANDARDIZATION AND ARMAMENT PROCUREMENT MATTERS. THE PROPOSAL CALLS FOR A STRENGTHENING AND REALIGNMENT OF THE MILITARY STAFFS, INCLUDING THE MAS, AND FOR A RECOMMENDATION TO THE COUNCIL TO INTRODUCE A CYCLIC ARMAMENTS PLANNING SYSTEM INTO

NATO.

10. I EXPECT THAT ALL OF THESE ACTIONS WILL LEAD TO A CONSIDERABLE DISCUSSION DURING THE MINISTERIAL MEETINGS THIS DECEMBER AND THAT, INTER ALIA, THE MINISTERS WILL AGREE TO TREAT THE WHOLE SUBJECT IN DEPTH AT THE MINISTERIAL MEETINGS IN MAY OF 1976, IN ORDER TO REACH FIRM AGREEMENTS ON PRINCIPLES, POLICIES, INSTITUTIONS, PROCEDURES AND SPECIFIC ACTIONS ADEQUATE TO THE SERIOUSNESS OF THE ISSUE. I HOPE THAT IN DECEMBER MINISTERS WILL COMMISSION OR ENDORSE APPROPRIATE PREPARATIONS FOR SUCH A MAY MEETING.

PREPARATIONS FOR MAY MINISTERIAL REVIEW

11. I BELIEVE THESE PREPARATIONS MUST INCLUDE FIVE PARTS, DESCRIBED IN THE FOLLOWING PARAGRAPHS.

12. A. A DRAFT STATEMENT OF OBJECTIVES, PRINCIPLES AND CONFIDENTIAL

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POLICY REGARDING ARMAMENTS, AND DISCRIMINATING ANALYSIS OF THE ISSUES INVOLVED.

ALTHOUGH THERE IS GENERAL AGREEMENT ON THE OBJECTIVE IN PARAGRAPH 2 ABOVE, AND ON SUCH BASIC PRINCIPLES AS THOSE STATED IN THE NORTH ATLANTIC TREATY AND THE OTTAWA DECLARATION, AND MANY OF THEIR DIRECT CONSEQUENCES, THERE ARE A NUMBER OF QUESTIONS OF PRINCIPLE AND POLICY WHICH NEED CLARIFICATION.

I SUSPECT WE MAY FIND AGREEMENT TO SOMETHING ALONG THE FOLLOWING GENERAL LINES:

- THE EQUIPPING OF NATIONAL FORCES IS A NATIONAL RESPONSIBILITY;
- MEMBER NATIONS ARE OBLIGED (BY THEIR MUTUAL SECURITY COMMITMENT) TO MAINTAIN AND IMPROVE THE EFFICIENCY OF THEIR FORCES;
- THE ARMAMENTS OF THE ALLIANCE IN THE AGGREGATE MUST BE SUFFICIENT IN QUALITY AND QUANTITY TO DETER AGGRESSION BY PROVIDING A CREDIBLE DEFENCE CAPABILITY;
- THE INDIVIDUAL NATIONAL FORCES MUST BE ABLE, IF NECESSARY, TO OPERATE TOGETHER EFFECTIVELY AND SUPPORT EACH OTHER, AND THEREFORE THEIR EQUIPMENT SHOULD BE INTEROPERABLE AND THEIR SUPPLIES LARGELY COMMON;
- ALL MEMBERS OF THE ALLIANCE SHOULD BE ENCOURAGED TO PLAY A CONSTRUCTIVE ROLE IN THE RESEARCH, DEVELOPMENT, PRODUCTION AND SUPPORT OF ARMAMENTS, SO THAT EACH MAY SHARE IN THE BURDENS AND BENEFITS;
- A HEALTHY EFFICIENT ARMAMENTS INDUSTRY AND TECHNOLOGICAL BASE SHOULD BE FOSTERED IN THE ALLIANCE WITH WIDE NATIONAL PARTICIPATION;

- THIS BASE MUST BE USED IN AN EFFICIENT AND ECONOMICAL WAY TO PROVIDE THE QUALITY AND QUANTITY AND DIVERSITY OF ARMAMENTS NEEDED FOR AN ADEQUATE AGGREGATE DEFENSIVE CAPABILITY;
- IN THE FIELD OF ARMAMENTS, AS WELL AS MORE GENERALLY, THE ALLIES WISH TO HARMONIZE THEIR INTERNATIONAL ECONOMIC POLICIES, REMOVE CONFLICTS AND SEEK CO-OPERATION;
- THE ALLIES WISH TO SHARE SCIENTIFIC AND TECHNOLOGICAL

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INFORMATION FOR THE BENEFIT OF THE COMMON SECURITY, WHILE PRESERVING PROPRIETARY RIGHTS AND ECONOMIC INCENTIVES NECESSARY TO ITS CONTINUING DEVELOPMENT;

- IN MAKING THE ADJUSTMENTS NECESSARY TO ACHIEVE A MORE EFFICIENT AND ECONOMICAL USE OF THE TECHNOLOGICAL AND INDUSTRIAL BASE, IT IS THE INTENT OF THE ALLIANCE TO IMPROVE THE TRADE BALANCES AND DOMESTIC INDUSTRIAL AND EMPLOYMENT POSTURES OF MEMBER COUNTRIES, AND TO MITIGATE ANY TRANSIENT DISRUPTIONS, THROUGH PHASED ADJUSTMENTS AND APPROPRIATE OFFSET ARRANGEMENTS.

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ON THE OTHER HAND, IT WILL BE MORE DIFFICULT TO REACH AGREEMENTS ON POLICIES AND PROCEDURES FOR THE EFFECTIVE IMPLEMENTATION OF THESE PRINCIPLES: FOR EXAMPLE, FOR RECONCILING THE POLICY OF WIDE PARTICIPATION IN ARMS DEVELOPMENT AND PRODUCTION WITH THE POLICY OF ADEQUACY AND ECONOMY IN THESE FIELDS; FOR DEVELOPING AN EFFECTIVE INTERNATIONAL TECHNOLOGICAL AND INDUSTRIAL BASE ON WHICH INDIVIDUAL PROJECTS MAY DRAW; FOR HARMONIZING NATIONAL ECONOMIC

POLICIES REGARDING ARMS EXPERTS TO COUNTRIES OUTSIDE OF NATO;
FOR MECHANISMS FOR COMPETING ALTERNATIVE DESIGNS, COMPONENTS
AND TECHNOLOGIES AND SELECTING NATO STANDARDS; ON HARMONIZING
REPLACEMENT SCHEDULES; ON ESTABLISHING NATIONAL SPECIALIZED
FIELDS FOR ALLIANCE- WIDE USE; ON HOW TO GUARANTEE CONTINUED
ALLIANCE ACCESS TO SPECIALIZED TECHNOLOGIES IN SPECIALIZING
NATIONS, ETC.

13. B. A CONCISE REVIEW OF THE PROSPECTS AND
OPPORTUNITIES FOR IMPROVEMENTS IN ARMAMENTS
ADEQUACY, STANDARDIZATION AND CO-OPERATION
WHICH RESULT FROM CURRENT PLANS AND ONGOING
WORK, TOGETHER WITH A REVIEW OF THE PRIORITIES
FOR IMPROVEMENT WHICH HAVE BEEN ESTABLISHED,
AND THE REASONS FOR THEIR ESTABLISHMENT.

AS STATED IN PARA 4 ABOVE, A REALISTIC VIEW OF
THE ACCOMPLISHMENTS AND PROSPECTS OF OUR CURRENT EFFORTS IS
AN IMPORTANT STARTING POINT FOR PLANNING NEW EFFORTS. THEY
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MUST BE CONSIDERED IN THE LIGHT OF RATIONAL PRIORITIES.
WHILE I SHARE THE VIEW THAT THE OVERALL ARMAMENTS STATUS AND
PROGRAMME OF NATO NEED MAJOR IMPROVEMENTS, I BELIEVE THAT A
GREAT DEAL OF PROGRESS HAS BEEN MADE IN THE LAST FEW YEARS BY
THE CNAD AND THE ARMAMENTS GROUPS, AND IN BILATERAL AND
MULTILATERAL EFFORTS. OUR PROSPECTS FOR COMMONALITY OR
INTEROPERABILITY AND EFFICIENT DEVELOPMENT AND PRODUCTION ARE
MUCH IMPROVED, FOR EXAMPLE, BY PROGRESS REGARDING ARTILLERY
ROUNDS, TANK GUNS, PORTABLE ARMS, DIRECT FIRE ANTITANK
WEAPONS, SHORADS, ANTISHIPPING MISSILES, SHIP DEFENCE SYSTEMS,
MINE-COUNTER-MEASURES, TORPEDOS, SONOBUOYS, AIRBORNE EARLY
WARNING, ETC. WE ARE ATTACKING OTHER MAJOR PROBLEMS
INCLUDING COMMUNICATIONS, IDENTIFICATION, SAMS, ETC. WE HAVE
BROADENED OUR MUTUAL EFFORTS FROM INFORMATION EXCHANGE AND THE
SEARCH FOR COINCIDENCES OF NATIONAL INTERESTS ON INDIVIDUAL
ITEMS OF EQUIPMENT, INTO MUCH MORE DETERMINED EFFORTS TO HALT
PROLIFERATION AND HARMONIZE REQUIREMENTS (E.G. IN THE CASE OF
DIRECT FIRE ANTITANK WEAPONS), AND WE ARE BEGINNING TO THRASH
OUT AGREEMENTS ON THE CONCEPTS FOR THE CONDUCT OF FUTURE
MILITARY MISSIONS, AND ON THE CHARACTER AND MIXES OF
EQUIPMENT REQUIRED, THEIR RELATIVE PRIORITIES, AND THE ISSUES
TO BE RESOLVED (E.G. IN THE CASE OF AIR DEFENCE).

14. C. A CONCISE REVIEW OF THE ECONOMIC FACTORS WHICH
FACILITATE OR CONSTRAIN IMPROVEMENTS TO THE
EFFICIENCY WITH WHICH ALLIANCE RESOURCES ARE
USED FOR ARMAMENTS, TOGETHER WITH A CRITICAL
ASSESSMENT OF POSSIBLE GOALS AND APPROACHES IN
DEALING WITH THESE FACTORS.

15. D. A CONCISE REVIEW OF CURRENT INTERNATIONAL
ORGANIZATIONS DEALING WITH ARMAMENTS (E.G. CNAD,
NATO ARMAMENTS GROUPS, MAS, AGARD, EUROGROUP,

FINABEL, ABCA, WEU, EEC....) AND THEIR
RELATIONSHIPS, AND OF POSSIBLE NEW INSTITUTIONS
(E.G. EUROPEAN PROCUREMENT AGENCY) OR
PROCEDURES (E.G. CYCLIC NATO ARMAMENS PLANNING
SYSTEM, CO-ORDINATED NATO TEST AND EVALUATION
AND WEAPON SLECTION SYSTEM,.....) OR
RELATIONSHIPS (E.G. SYSTEMATIC REPORTING AND
CO-ORDINATION AMONGST PRESENT GROUPS,.....).
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I BELIEVE THERE ARE THREE ASPECTS TO POSSIBLE
SYSTEMATIC APPROACHES TO NATO PLANNING. ONE IS THE SYSTEMATIC
COLLECTION AND ANALYSIS OF NATIONAL DATA. THE SECOND IS
REACHING AGREEMENT ON REQUIREMENTS. THE THIRD IS REACHING
AGREEMENT ON PROGRAMMES FOR THE DEVELOPMENT, SELECTION AND
PRODUCTION OF WEAPONS.

16. AN ESSENTIAL STARTING POINT FOR COMMON PLANNING IS
THE SYSTEMATIC COMPREHENSIVE COLLECTION OF NATIONAL ANALYSES
OF FUTURE MISSIONS AND SYSTEMS NEEDS, OF NATIONAL LONG RANGE
REPLACEMENT OR PROCUREMENT PLANS, OF NATIONAL DEVELOPMENT
PROGRAMMES AND OF NATIONAL PLANS FOR PARTICIPATION IN NATO-
WIDE RD&P PROGRAMMES. WITH THESE AS A BASE WE MAY
COLLECTIVELY IDENTIFY WHAT IS COMMON AND CONSISTENT AND WHERE
THERE ARE DIVERGENCIES OR GAPS. I BELIEVE SUCH SYSTEMATIC
DATA COLLECTION AND ANALYSIS WILL BE REQUISITE IF WE ARE TO
DEVELOP A COMMON ALLIANCE VIEW OF REQUIREMENTS AND PRIORITIES,
AND AN EFFICIENT CO-ORDINATED DEVELOPMENT AND PRODUCTION
PROGRAMME WHICH CAN SATISFY NATIONAL ECONOMIC AND
TECHNOLOGICAL INTERESTS.

17. IF WE ARE TO MOVE TOWARDS SYSTEMATIC PLANNING OF A
CO-ORDINATED RESEARCH AND DEVELOPMENT PROGRAMME, IT MUST BE
BASED ON A CLEAR AGREEMENT REGARDING THE MILITARY MISSIONS WE
MUST BE CAPABLE OF PERFORMING IN THE NEXT DECADE, THE ROLES
OF INDIVIDUAL NATIONS, THE CONCEPTS WHICH MUST BE EMBODIED,
THE NATURE OF THE PROJECTED THREAT, THE REALISTIC
TECHNOLOGICAL POSSIBILITIES, THE CHARACTER AND MIX OF WEAPONS
WHICH WILL BE NECESSARY AND AFFORDABLE, AND THE PRIORITIES
AND TIMING FOR MAKING THE TRANSITION FROM PRESENT
INVENTORIES TO THE FUTURE MIX. I BELIEVE THE WORK OF THE
TRI-SERVICE GROUP OVER THE PAST FEW YEARS FORMS AN INSTRUCTIVE
EXAMPLE. THAT GROUP DID INVOLVE EXPERTS FROM ALL NATIONS AND
ALL SERVICES WITH FULL PARTICIPATION FROM THE MAJOR NATO
COMMANDS. IT DETERMINED THE EXTENT OF CONSENSUS WHICH COULD
BE REACHED, IDENTIFIED THE ISSUES REQUIRING FURTHER STUDY,
AND ORGANIZED OR COMMISSIONED THE FOLLOW-ON WORK. ITS
REPORTS HAVE BEEN ENDORSED BY NATIONS, NATO COMMANDS AND THE
MILITARY COMMITTEE, AND ALL OF THOSE ARE ENGAGED IN THE
FOLLOW-ON. IT IS NOT CLEAR, HOWEVER, THAT THE RESULTS OF ALL
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THIS OUTSTANDING EFFORT HAVE RECEIVED EITHER THE CRITICAL ATTENTION OR THE COMMITMENT TO IMPLEMENTATIO WHICH WOULD BE IMPLCIT IN USING THIS WORK AS THE DEFINITIVE BASIS FOR OUR PLANNING. THE INCORPORATION OF SUCH WORK INTO A SYSTEMATIC, COMPEHENSIVE, PERIODIC NATO MINISTERIAL COUNCIL MIGHT GIVE IT THE NECESSARY STATUS TO BE PERFECTED, ACCEPTED AND IMPLEMENTATED. THE EXTENSION OF SUCH EFFORTS TO COVER ALL MILITARY MISSIONS WOULD BE A LARGE UNDERTAKING. AS YOU KNOW, HOWEVER, WE HAVE TASKED THE NAAG WITH A SIMILAR STUDY OF DEFENCE AGAINST THE ARMOURED THREAT.

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18. IF NATO IS GOING TO MOVE VERY FAR TOWARDS THE ADOPTION OF ONE DESIGN ONLY FOR EACH ITEM OF MILITARY EQUIPMENT, OR TOWARDS A FAMILY OF COMPLEMENTARY DESIGNS, THEN WE MUST FOCUS ATTENTION ON: THE NECESSARY CHANGES IN THE CONDUCT OF DEVELOPMENT PROGRAMMES IF THE RESULTS ARE TO BE USED THROUGHOUT THE ALLIANCE RATHER THAN BY A SINGLE NATION ONLY; THE ESTABLISHMENT OF AN ADEQUATE SELECTION PROCESS; THE ROLE TO BE PLAYED BY THE TECHNICAL COMPETITION OF ALTERNATIVE DESIGNS, TECHNOLOGIES, PROCESSES OR WHOLE SYSTEMS; THE APPROACHES TO BE TAKEN TO TESTING AND EVALUATION PROCEDURES IN COMPETITION, SELECTION AND ACCEPTABNCE; THE MEANS FOR ARRANGING WIDE NATIONAL PARTICIPATION, WITH APPROPRIATE COMPENSATION OR OFFSETS.

19. E. A PROGRAMME OF SPECIFIC ACTIONS WHICH COULD BE TAKEN NOW TO IMPROVE THE ADEQUACY, STANDARDIZATION OR INTEROPERABILITY OF NATO ARMAMENTS AND THE EFFICIENCY WITH WHICH ALLIANCE RESOURCES ARE USED, BASED UPON THE PROPOSALS MADE BY THE EUROGROUP, THE

ONGOING CNAD AND MAS WORK, RECENT PROPOSALS
FROM THE MAJOR NATO COMMANDERS, OR ANY OTHER
SOURCES.

THE AGREEMENT ON POLICIES, INSTITUTIONS, ECONOMIC
CONSIDERATIONS AND NEW PROCEDURES, AND THE IMPLEMENTATION OF
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THESE AGREEMENTS, WILL TAKE TIME. IT IS IMPORTANT,
MEANWHILE, THAT SPECIFIC CONSTRUCTIVE ACTIONS BE TAKEN IN A
TIMELY WAY WHENEVER THEY CAN BE FORMULATED, ASSESSED AND
AGREED. THE EUROGROUP PROPOSALS SHOULD IDENTIFY A NUMBER OF
SUCH ACTIONS, AS DOES THE ONGOING CNAD WORK. THERE ARE
CERTAIN STANAGS PROMULGATED BY THE MAS, WHOSE EXPEDITIOUS
IMPLEMENTATION WOULD MATERIALLY ENHANCE INTEROPERABILITY OF
ALLIANCE FORCES. SEVERAL SIGNIFICANT POSSIBLE ACTIONS HAVE
BEEN IDENTIFIED RECENTLY BY THE MAJOR NATO COMMANDS,
PARTLY IN RESPONSE TO A REQUEST FROM SECRETARY SCHLESINGER LAST
SPRING, PARTLY IN CONNECTION WITH THE SHAPE "FLEXIBILITY"
STUDY, AND OTHER RECENT STUDIES. IT IS FROM THESE SOURCES
THAT A SPECIFIC PROGRAMME OF ACTIONS SHOULD BE DRAWN.

ESTABLISHMENT BY COUNCIL OF AN AD HOC COMMITTEE ON
ARMAMENTS PROCUREMENT ISSUES

20. ON 22ND OCT THE COUNCIL WILL CONSIDER A
PROPOSAL BY THE SECRETARY GENERAL (PO/75/117) BASED ON AN
EARLIER US PROPOSAL, TO ESTABLISH AN AD HOC COMMITTEE ON
PROCUREMENT OF ARMAMENTS UNDER THE NAC. THIS COMMITTEE
WOULD: PREPARE FOR COUNCIL CONSIDERATION A STATEMENT OF
PRINCIPLES AND OBJECTIVES IN THE FORM OF A DRAFT NATO POLICY
DOCUMENT; MAKE RECOMMENDATIONS TO THE COUNCIL REGARDING
ORGANIZATIONS, INSTITUTIONS OR PROCEDURES FOR THE
IMPLEMENTATION OF THE DRAFT NATO POLICY, WITH PARTICULAR
EMPHASIS ON THE MECHANISMS REQUIRED FOR DEALING WITH
POLITICAL AND ECONOMIC FACTORS; PREPARE FOR THE COUNCIL A
PLAN FOR DEVELOPING AN APPROPRIATE RESPONSE TO PROPOSALS
FROM THE EUROGROUP; TAKE INTO FULL ACCOUNT PROPOSALS RELATING
TO ARMAMENTS PROCUREMENT FROM THE MILITARY COMMITTEE OR OTHER
BODIES OR NATIONS; AND PREPARE AN OUTLINE OF WORK TO SET THE
STAGE FOR SUBSTANTIVE MINISTERIAL DISCUSSION AND DECISION AT
THE SPRING 1976 NAC MINISTERIAL SESSION. THE PO SPECIFIED
THAT THE COMMITTEE'S INITIAL FINDINGS SHOULD BE AVAILABLE FOR
REVIEW BY THE CNAD AT ITS APRIL 1976 MEETING, SO THAT CNAD
COMMENTS AND RECOMMENDATIONS COULD BE TAKEN INTO ACCOUNT IN
PREPARING FINAL REPORTS FOR MINISTERS.

21. THUS THE AD HOC COMMITTEE, IF IT IS FORMED, WILL
BE PARTICULARLY CONCERNED WITH ITEM A (PARAGRAPH 12 ABOVE).
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ITEM C (PARAGRAPH 14) AND ITEM D (PARAGRAPH 15). THE INTERNATIONAL STAFF WILL, OF COURSE, ASSIST THE AD HOC COMMITTEE WITH ANALYSIS AND DRAFTING AS IT IS REQUESTED AND ABLE. IN ADDITION THE INTERNATIONAL STAFF HAS UNDERTAKEN THE PREPARATION OF A PRELIMINARY DRAFT OF ITEM B (PARAGRAPH 13). THE ASSISTANCE OF THE ARMAMENTS GROUPS AND OF THE MILITARY AUTHORITIES WILL, HOWEVER, BE ESSENTIAL TO ITS COMPLETION. THE INTERNATIONAL STAFF ALSO STANDS READY TO PREPARE DRAFTS OF ITEM E (PARAGRAPH 16), BASED ON THE INPUTS I HAVE DESCRIBED.

THE ROLE OF CNAD

22. ALL OF THE ABOVE ARE CLEARLY OF GREAT INTEREST TO THE CNAD, AND THE VIEWS OF THE CNAD WILL BE OF GREAT VALUE TO MINISTERS. I SUGGEST THE CNAD SHOULD WELCOME THE ATTENTION BEING GIVEN BY MINISTERS AND BY THE COUNCIL, WELCOME THE FORMATION OF AN AD HOC COMMITTEE BY THE COUNCIL TO HELP WITH THESE PREPARATIONS, AND OFFER BOTH COLLECTIVELY AND INDIVIDUALLY TO HELP CLARIFY OBJECTIVES AND PRAGMATIC REQUIREMENTS FOR THEIR ACHIEVEMENT. I PROPOSE THAT THE CNAD AGREE TO REVIEW AT ITS MEETING IN APRIL 1976 THE MATERIALS BEING PREPARED ON THIS SUBJECT FOR MINISTERS, IN ORDER TO MAKE ITS VIEWS KNOWN. THE CNAD MIGHT ALSO URGE THE ARMAMENTS GROUPS TO OFFER ALL POSSIBLE ASSISTANCE, AND TO MAKE ARRANGEMENTS TO REVIEW THE RELEVANT MATERIALS AND ISSUES IN MARCH SO AS TO MAKE THEIR VIEWS AVAILABLE TO THE CNAD IN APRIL. NAFAG AND DRG ALREADY HAVE MEETINGS SCHEDULED IN MARCH. NAAG, NNAG AND TSGAD COULD EITHER CONVENE EXTRAORDINARY MAIN GROUP MEETINGS OR DELEGATE THE TASK OF REVIEW AND COMMENT TO A SELECT SUB-GROUP.

CONCLUSION

23. FOR MY PART I LOOK FORWARD VERY MUCH TO A DISCUSSION OF ALL THESE MATTERS WITH YOU ON 28TH OCTOBER UNDER ITEM III OF OUR AGENDA. END TEXT.:BRUCE

CONFIDENTIAL

<< END OF DOCUMENT >>

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